Index

A
abbreviations, xiii–xv
Aboriginal and Torres Strait Islander Peoples Training Advisory Council (ATSIPTAC), 109–10
Aborigines
elders, 188–9
exclusion, 196–7
leaders, 189–90
organisations & CDEP funding, 182
out-of-towners, 190
self definition, 187–92
ABSTUDY, 180
acronyms, xiii–xv
Altman, Jon, 125–33, 243
ANU
conference on Indigenous Welfare Economy & the CDEP scheme, iii
RAI project, iii
relationship to CAEPR, iii
Arthur, Bill, 135–41, 243
assimilation, definition, iv
ATSIC
administrative culture, 44
CDEP authority, 44
expenditure on CDEP, 14
financial services, case studies, 83–91
IEP responsibility, 70
monitoring of CDEP, 78
Office of Evaluation and Audit (OEA)
definitions of work, 39
survey of coordinators, 40
principles for welfare reform, 6
relationship to CAEPR, iii
review of CDEP scheme, 13
role in combating racism issues, 8
support for CDEP, 75–7
support for mutual obligation, 8
see also Spicer Review
Austin-Broos, Diane, 167–75, 243
Australian National Training Authority Research Advisory Council (ANTARAC), 109–10

B
banking see financial services
Bartlett, Phil, 193–98, 243
Bawinanga Aboriginal Corporation, 211–2
Broos see Austin-Broos
Burringurrah, costs imposed, 199–202
Butler, Brian, 5–9, 243

C
Campbell, Shirley, 109–21, 243
Canada, financial services for Indigenous people, 87, 91
Canadian Royal Commission on Aboriginal Peoples (CRCAP), 16
Central Australia, financial services, 83–4
Centre for Aboriginal Economic Policy Research (CAEPR), iii
government monograph series, 247–8
research project, 55
tenth anniversary conference, iii
views on social costs, 16–17
Centrelink
access difficulties, 6, 68
administration of CDEP, 49
financial services, case studies, 83–91
participants, 70–1
registration of CDEP
relationships with CDEP, 181
WFTD, 44
Committee on Economic, Social and Cultural Rights (CESCR), 14
targeted assistance, 16
Commonwealth Grants Commission (CGC), exclusion of Indigenous peoples, 5

Community Participation agreements, community perspectives, 187–229

control of programs & policy, 9
development in the welfare context, 31–6
leaders, 189–90
out-of-towners, 190
political dimensions of development, 39–46
research projects, 55–7
self definition, 187–229
see also individual communities

Community Development Employment Projects (CDEP) scheme
ABSTUDY, 180
administration, 49
application of Workplace Relations Act, 43
ATSIC’s desired outcomes, 76
careers in Torres Strait, 135–41
community concept & development, 33–6, 187–229
comparison with TANE, 54, 62–3
comparison with WFTD, 42–4
costs & expenditure, 14–15, 39, 43, 7–9
de facto financial services, 84–5
see also economic issues
definitions of work, 39–40
demographic challenges, 95–107
description, 12, 15, 77
economic issues, 126–7, 193–8
employment, moves to employment, 70–2
industrial democracy, 40
industrial relations aspects, 45
inequities, 13
mutual obligation, 31–3
objectives, 194
observations, 26–7, 196

origins, 1–2, 11, 41
outcomes, 39
outstation movement, 168–72
overviews, 5–50
participant motivation, 40
performance monitoring, 78
policy perspectives & issues, 53–121
broad policy context, 14–17
policy history, 47–8
political dimensions, 39–41
progress over twenty years, 47–50
reform see individual heading
regional studies, 123–84
relations with Centrelink, 181
results of case studies of successful projects, 60–1
role as government provider, 15
satellites, 179–80
social costs, 16–17
support for cultural aspects, 15
targeted assistance, 16
training by doing, 109–21
urban CDEP, 225–6, 227–9
see also Bawinanga Aboriginal Corporation
see also Burringurrah
see also East Gippsland Aboriginal CDEP Co-operative
see also HREOC Review
see also Junjuwa Community
see also Kuranda
see also Lake Tyers Aboriginal Trust
see also Perth CDEP
see also Port Augusta
see also Redfern Aboriginal Corporation
see also Spicer Review
see also Tapatjatjaka Community Government Council
see also Tharawal Local Aboriginal Land Council
see also Tjurma Homelands Council
see also Woorabinda
see also Worn Gundidj

296 ◆ THE INDIGENOUS WELFARE ECONOMY AND THE CDEP SCHEME
see also Yuendumu conference, iii
aim, 1
participation, 1–2
Corporate Leaders for Indigenous Employment initiative, 69, 70, 72, 85

D
Dept of Employment, Workplace Relations & Small Business (DEWRSB)
implementation of IEP, 17, 67
responsibility, 70
Dept of Family and Community Services (DFACS)
administrative culture, 44
relationship with CAEPR, iii
relationship with WFTD, 43, 44, 49
Dept of Social Security, aims of CDEP, 42
Dukakis, Lionel, 213–14, 243

E
East Gippsland Aboriginal CDEP Cooperative, 213–4
economic issues
CDEP and the sub-economy, 193–8
costs imposed on Burringurrah, 199–202
cost-saving activities, 203–4
economic reform, basis for welfare reform, 27
impacts of CDEP, 126–7
see also funding
employment
availability, 7
cadetships, 70
Corporate Leaders for Indigenous Employment initiative, 69, 70, 72, 85
creating opportunities for training & employment, 221–3
decline in attractiveness of work, 20
demographic changes, 95–105
effects of growing population, 14, 96–7
estimates of outcomes, 96–105
expenditure, 14, 16–17
inequality & unemployment, 19–21
OECD rates, 19
private sector employment, 67, 69
stepping stone to unsubsidised employment, Port Augusta, 143–52
Structured Training and Employment Projects (STEP), 69, 72
unemployment rates, 7, 14–15
wage assistance to employers, 69
see also IEP
equality
inequality & unemployment, 19–21
principles of equality, 12–13
see also human rights

F
financial services
international comparisons, 86–7
recommendations, 85
regional & remote areas, 81–93
Traditional Credit Union (TCU), 83–5
Aboriginal organisations & CDEP funding, 182
funding, 213
Aboriginal organisations & CDEP funding, 182, 193–8
adequate funding & equity, 215–16, 219
see also economic issues

G
government
empowerment & control, 9
role in combating racism, 8
role in mutual obligation, 77
Gray, Matthew, 143–51, 243
H
Human Rights and Equal Opportunity Commission (HREOC), Review of CDEP, 11, 12, 13–14, 15, 48–9
human rights
  principles of equality, 12–13
  rights-based approach, 17
Humphries, Stephen, 227–9, 243
Hunter, Boyd, 95–107, 243
I
Indigenous Employment Policy (IEP), 67–73
industrial relations, mutual obligation concept, 44–6
industry
  exclusion, 196–7
role in Indigenous employment, 78
inequality & unemployment, 19–21
International Convention on the Elimination of All Forms of Racial Discrimination (ICERD), 12
concept of reasonable differentiation, 15, 17
International Covenant on Economic, Social and Cultural Rights (ICESCR), 8, 14
introduction, 1–2
J
Job Network, use by Indigenous people, 67–8, 72
Jobsearch Allowance, 43
Jonas, William, 11–18, 243
Junjuwa Community, 203–4
K
Kardiya see Yuendumu
Kean, Dan, 199–202, 243
Kimberley region, 203–4
Kuranda, 54, 55–7, 59, 63
L
Lake Tyers Aboriginal Trust, 215–16
legislation
  Social Security Act, 13
  addressing inequities, 14
Lewis, Wendy Ann, 221–3, 243
Little see Peters-Little
Loomes, Bruce, 225–6, 243
M
Madden Raymond, 177–83, 243
Manners, Rupert, 211–12, 243
Martin, David, 31–6, 244
McClure report
  McClure strategy, 128–33
see also welfare reform
Mindszenty, Katalin, 205, 244
Morphy, Frances, 244
Mouda, Rowena, 203–4, 244
Murdi Paaki Region, financial services, 84
Musharbash, Yasmine, 153–65, 244
mutual obligation concept, iii–iv, 7–8, 21–3, 42–4
ATSIC support, 8
Burringurrah, 200
CDEP, 31–3, 78
government obligation, 77
industrial relations comparisons, 44–6
job creation & mutual obligation, 207–8
lessons from community research & an overseas initiative, 53–65
remote areas, 125–33
safety net, 6
social obligations, 34
N
Nalliah, Siva, 215–16, 244
National Aboriginal and Torres Strait Islander Survey (NATSIS), 54, 59
New Enterprise Incentive Scheme (NEIS), 67
New Start Allowance (NSA), 43, 48
Newman, Senator, welfare dependency, 27
Nicholas, John, 209–10, 244

O
overview, 5–50

P
Papunya, 161
Pearson, Noel
effects of rights without responsibilities, 11
effects of welfare dependency, 5, 26, 27, 32
Pearson strategy, 128–33
publication, 31
Peedac Pty Ltd, 227–9
Perth CDEP, 227–9
Peters-Little, Frances, 187–192, 244
policy
Asiain experience, 24
changing social security policy context, 19–29
European experience, 23
implication of intermeshing of CDEP with Aboriginal organisations, 182
Indigenous Employment Policy (IEP), 17, 67–73
parallels with USA & UK, 23–6
policy history of CDEP, 47–8
policy perspectives & issues, 53–121
Social Policy Research Centre (SPRC), attitudes to change, 22
political dimensions of community development, 39–46
population
demographic challenges, 95–107
growth, 15
Indigenous share of the outback population, 82
Port Augusta, stepping stone to unsubsidised employment, 143–51

postscript, 231–2

R
racism, 5
CDEP, racism & social justice, 11–18
policy & program delivery, 8
role of government agencies, 8
Redfern Aboriginal Corporation, 225–6
references, 10, 18, 27–9, 36–7, 46, 50, 64–5, 79, 92–3, 105–7, 121, 133–4, 141, 152, 164–5, 175, 183, 192, 198, 226
reform, iv–v, 75–9
efficacy, 7–8, 75
HREOC Review, 11
see also Spicer Review
regional & remote areas
access to training, 111–13
definition of remote Australia, 126
financial services for Indigenous Australians, 81–93
mutual obligation, 125–33
regional development, 209–10
regional studies, 123–83
see also Bawinanga Aboriginal Corporation
see also Burringurrah
see also East Gippsland Aboriginal CDEP Co-operative
see also Junjuwa
see also Lake Tyers Aboriginal Trust
see also Port Augusta
see also Tapatjatjaka Community Government Council
see also Tharawal Local Aboriginal Land Council
see also Tjurma Homelands Council
see also Tjuwanpa Outstation Resource Centre
see also Western Arrernte
see also Woorabinda CDEP
Reshaping Australian Institutions, (RAI), iii
Rowse, Tim, 39–46, 231–2, 244
The Indigenous Welfare Economy and the CDEP Scheme

S
Sanders, Will, 47–50, 244
Saunders, Peter, 19–29, 244
Schwab, Jerry, 109–21, 244
Scott, Harry, 207–8, 244
Shergold Peter, 67–73, 244
Smith, Diane, 53–65, 244
social costs, 16–7
social justice
CDEP, racism & social justice, 11–18
rights-based approach, 17
Social Policy Research Centre (SPRC)
attitudes to activity test requirements, 22–3
attitudes to change, 22
social security
decaying attractiveness of work, 20
necessity for change, 20–1
Spicer Review, 16, 41, 43–4, 49, 75–7, 97
industrial relations, 45
suggested reform, 75–6
training, 110
statistical information, Yuendumu, 155–6
T
Tapatjatjaka Community Government Council, 207–8
taxation
Earned Income Tax Credit (EITC), 24
effect of unsubsidised employment on revenue, 17
GST, 20
Working Families Tax Credit (WFTC), 25
Taylor, John, 95–107, 238
Temporary Assistance for Needy Families (TANF), 24, 54, 61–2, 90
Thacker, Elaine, 143–55, 238
Tharawal Local Aboriginal Land Council, 221–3
The Job Still Ahead, 7
Tjurma Homelands Council, 205
Tjuwanpa Outstation Resource Centre, 209–10
Traditional Credit Union (TCU), 83–5
training
access to information 118–19
Bungala, 149
CDEP & careers in the Torres Strait, 135–41
creating opportunities for training & employment, 221–3
implications of socio-economic disadvantage 112–13
relevance 113–15
resources 116–18
training by doing, 109–21
unemployment see employment
United Kingdom (UK), policy comparisons, 23–6
United States of America
income inequality, 19–20
financial services for earners of low incomes, 88–91
lessons from welfare initiatives, 61–3
poverty in work, 22, 24–5
urban CDEPs, 221–3, 225–6, 227–9
voluntary work, 58–9, 222–3
W
Walpiri see Yuendumu
welfare
community support, 22
costs to the Government, 7
dependence, 5–6, 7, 31–6
historical transition, 54–5
lessons from community research & an overseas initiative, 53–65
lessons from U.S. welfare initiatives, 61–3
participation, 6
reform, iii–iv, 6, 19, 21–3, 26, 27
ATSIC principles, 6
safety net, 6
service delivery & participation, 8
see also mutual obligation
Westbury, Neil, 81–93, 245
Western Arrernte, 167–75
Whitby, Terry, 75–9, 245
Woorabinda CDEP, 217–19
Work For The Dole (WFTD),
comparison with CDEP scheme, 12, 34–5, 43–4
work
CDEP definitions, 39–40
dehining attractiveness, 20
definitions, 39
efforts to increase attractiveness, 24
see also voluntary work
Worn Gundij, 177–83

Y
Young, Elizabeth, 217–19, 245
Yuendumu, 54, 55–7, 59, 63, 153–65
CDEP projects, 157