Appendix 2
Terms of Reference
Commissions of Inquiry Act (Cap. 5)
Commission of Inquiry into the April 2006 Civil Unrest in Honiara

Commission
By the Honourable Manasseh D. Sogavare MP, Prime Minister of Solomon Islands

TO: MR BRIAN DANESBURY BRUNTON of Alotau, Papua New Guinea; MR WAETA BEN TABUSASI SIM CSI of Honiara, Solomon Islands; MR NOEL LEVI CBE of Kavieng, Papua New Guinea; and MR CHARLES LEVO of Honiara, Solomon Islands.

WHEREAS by virtue of Section 3 of the Commissions of Inquiry Act (Cap. 5), the Prime Minister, whenever he deems it advisable, shall issue a commission appointing one or more commissioners and authorising them to inquire into any matter in which an inquiry would, in the opinion of the Prime Minister, be for the public welfare.

NOW THEREFORE by this commission, I, the Honourable Manasseh D. Sogavare MP, Prime Minister:

1. APPOINT Mr Brian Danesbury Brunton; Mr Waeta Ben Tabusasi SIM CSI; Mr Noel Levi CBE; and Mr Charles Levo as commissioners (‘the Commissioners’) to inquire into the civil
unrest which occurred in Honiara during the period between April 18, 2006 and April 20, 2006, following the election of the Honourable Snyder Rini MP as Prime Minister of Solomon Islands (‘the April 2006 Civil Unrest’);

2 AUTHORISE the Commissioners to:

a investigate, probe, examine and analyse the background to the April 2006 Civil Unrest including all the incidents, events, activities and circumstances connected therewith and leading thereto;

b investigate and determine the role played by the bodies, groups and individuals who planned, organised and participated in all activities relating to the April 2006 Civil Unrest;

c identify the persons as well as political parties and groups who spearheaded and participated in the April 2006 Civil Unrest;

d investigate, examine and determine the role of any Member of Parliament in the planning, organisation and execution of the April 2006 Civil Unrest;

e investigate all the circumstances attendant upon and surrounding the damage and destruction of property as well as the arson and looting of commercial and business establishments in and around Honiara and identify the bodies, groups and persons who conspired, planned and executed such criminal activities;

f investigate, examine, analyse, appraise and determine the role and responsibility of the Solomon Islands Police Force (‘the SIPF’) and the Participating Police Force (‘the PPF’) respectively, in the preservation and maintenance of law and order in Honiara during the April 2006 Civil Unrest;

g consider and evaluate the response of the SIPF, the PPF and the emergency services to the April 2006 Civil Unrest and advise on the appropriateness, adequacy and coordination of that response;

h review and consider the question of the liability or obligation of the Solomon Islands Government to rehabilitate and/or compensate any victims of the April 2006 Civil Unrest for damage, loss or destruction of their property occasioned thereby due to the failure (whether by omission or commission) of the SIPF, the
PPF or any other constitutional or statutory body entrusted with responsibility for the prevention, control and suppression of the April 2006 Civil Unrest;

i review, examine, appraise and evaluate the nature, appropriateness, effectiveness and adequacy of existing arrangements for the prevention, control, immediate suppression and repetition of incidents, events and activities occurring during the April 2006 Civil Unrest;

j investigate, appraise, evaluate and report on any other issue bearing or impinging on any of the foregoing; and

k make recommendations as to the actions that ought to be taken to prevent a recurrence of the incidents, events and activities occurring during the April 2006 Civil Unrest.

3 DIRECT as follows:

a that Mr Brian Danesbury Brunton shall be chairman of the Commissioners;

b that the inquiry shall be held:

i. in public;

ii. as soon as practicable; and

iii. at such place(s) as the Commissioners shall designate;

c that the presence of the chairman and one of the Commissioners shall constitute a quorum for the proceedings of the inquiry while permitting the Commissioners to sit in panels of one or two to take particular evidence if a quorum considers it convenient or appropriate so to do;

d that decisions of the Commissioners shall be by simple majority and in the case of equality of votes the chairman shall have a casting as well as a deliberative vote;

e that the Commissioners shall:

i. submit their written report on the result of their inquiry into each and all of the matters referred to in Paragraph 2 above as well as the reasons for their conclusions; and

ii. furnish the full record of the proceedings of the inquiry to the Prime Minister within five (5) months of the commencement of
the inquiry, or on or before such other date as the Prime Minister may determine;

f that the Commissioners may, if they consider it prudent or appropriate so to do:

i. prepare and submit to the Prime Minister interim or provisional reports on any aspect of the inquiry at any stage thereof;

ii. keep any part of the transcript and their reports confidential to the Prime Minister and the Attorney-General;

g that the Commissioners shall, in the performance of their functions, be assisted by:

i. Mr Sam Tagana MBE who is hereby appointed as secretary to the Commissioners under Section 7 of the Commissions of Inquiry Act (Cap.5);

ii. one or more legal practitioners duly appointed by the Attorney-General to act as counsel to the Commissioners;

iii. transcribers, interpreters, investigators, technical advisers, researchers and any other persons whom the Commissioners may, with the approval of the Minister of Finance, engage to render services based on their recognised expertise, specialisation, qualifications, knowledge and relevant experience;

iv. police officers who the Commissioner of Police is hereby directed under Section 17 of the Commissions of Inquiry Act (Cap.5) to detail for the protection of the Commissioners and the orderly and efficient conduct of their inquiry;

v. such other public officer as may be assigned from time to time by the Minister responsible for the public service;

h that the Commissioners and the secretary shall be remunerated at a rate to be determined by the Prime Minister;

i. that all ministries, servants, boards, agencies and instrumentalities of the Solomon Islands Government shall assist the Commissioners to the fullest extent in order that they may discharge their functions without any hindrance whatsoever.

ISSUED at Honiara this 24th day of April, 2007
The Honourable Manasseh Sogavare, MP
Prime Minister