

# **MANDATES AND MISSTEPS**

**AUSTRALIAN GOVERNMENT SCHOLARSHIPS  
TO THE PACIFIC – 1948 TO 2018**



# **MANDATES AND MISSTEPS**

**AUSTRALIAN GOVERNMENT SCHOLARSHIPS  
TO THE PACIFIC – 1948 TO 2018**

**ANNA KENT**



Australian  
National  
University

ANU PRESS

---

PACIFIC SERIES

---



Australian  
National  
University

ANU PRESS

Published by ANU Press  
The Australian National University  
Canberra ACT 2600, Australia  
Email: [anupress@anu.edu.au](mailto:anupress@anu.edu.au)

Available to download for free at [press.anu.edu.au](http://press.anu.edu.au)

ISBN (print): 9781760466152  
ISBN (online): 9781760466169

WorldCat (print): 1403846248  
WorldCat (online): 1403846180

DOI: 10.22459/MM.2024

This title is published under a Creative Commons Attribution-NonCommercial-NoDerivatives 4.0 International (CC BY-NC-ND 4.0) licence.



The full licence terms are available at  
[creativecommons.org/licenses/by-nc-nd/4.0/legalcode](http://creativecommons.org/licenses/by-nc-nd/4.0/legalcode)

Cover design and layout by ANU Press.

Cover photograph: National Archives of Australia, A1501, A5054/3, Fijian and Tongan students staged a spectacular 'Festival of the South Seas' in Brisbane, which attracted a capacity house of 500 guests, mostly Australians, to Brisbane's Chinese Club. Photographer, R W Nicol, 1964.

This book is published under the aegis of the Pacific editorial board of ANU Press.

This edition © 2024 ANU Press

# Contents

Acknowledgements	vii
Foreword	ix
Nayahamui Michelle Rooney	
Acronyms	xv
Notes on geography and language	xvii
Introduction	1
<b>Part 1: 1948–1957</b>	
1. Before the beginning	27
2. Administrative labyrinths	43
<b>Part 2: 1958–1970</b>	
3. Uncertain decolonisation	55
4. Gradual development	79
<b>Part 3: 1971–1983</b>	
5. Radical subsidies	93
6. Independence for Papua New Guinea	109
<b>Part 4: 1984–1996</b>	
7. Goldring, Jackson and the fight for the future of international education	123
8. Centring the power	149
<b>Part 5: 1997–2018</b>	
9. Multiple objectives for scholarships and aid	177
10. Diplomacy or development?	203
Conclusion	219
Bibliography	227
Index	247